



# From the Editor

**W**e have a rare hail and farewell at National Defense University (NDU) Press this quarter. In late 2005, Colonel David Gurney, USMC, came to NDU Press as Deputy Director and *JFQ* Managing Editor—the first Marine on the *JFQ* staff. Colonel Gurney just completed an eventful tour at U.S. Southern Command as Deputy Director of Operations and commanding officer of its Marine Corps element. He is a former Harrier squadron commander, an Industrial College of the Armed Forces graduate, and the man who turned out the lights in Panama as J-3 of Joint Task Force–Panama. We are already dazzled.

*JFQ* also bids farewell to our NDU Press Managing Editor, Colonel Debra Oliver Taylor, USA, who is retiring after 26 years as an intelligence leader. A 2001 National War College graduate, Colonel Taylor has been critical to Joint Staff J-2 efforts in Operation *Enduring Freedom*, held an important O-6 command in the Republic of Korea, and was an integral part of the postwar stability team in Iraq during Operation *Iraqi Freedom*. We wish Colonel Taylor and her family the best and look forward to a long association with her as a *JFQ* contributing editor.

This issue presents a unique theme for our Forum section: *integrated operations*. *JFQ* introduced this term in the first quarter of 2005, and attentive readers will notice that the thread has run through each issue since. There is nothing magical about integrated operations. The Chairman of the Joint Chiefs of Staff, Secretary of Defense, and the President have all suggested that in today's complex, post-Cold War strategic environment, the U.S. military must cooperate closely with new partners to accomplish national objectives. These partners include interagency, international, private sector, industry, nongovernmental organizations, and charities to synchronize security efforts among the various instruments of national power. The term *integrated operations* recognizes these new partners and the need to cooperate closely and effectively, from planning through execution to whatever comes next.

In the 20 years since the implementation of the Goldwater-Nichols Act, which established much of the joint organization and training within the Armed Forces, joint operations have become the baseline. Although each Service retains unique core competencies and maintains pride in its colors, the Armed Forces as a whole have embraced the concept of joint warfighting and are actively working to improve and transform to be more effective. Though necessary in the new American way of war, joint operations alone are not sufficient to address the entire panorama of warfighting, national security, humanitarian affairs, training, planning, and acquisition responsibilities facing today's combatant commanders and Service chiefs. No one Service, no one instrument of national power, and no one country can defeat all threats in isolation.

The confluence of rogue states, ease of international travel and communication, proliferation of weapons of mass destruction (or at least mass effect), interdependency of the world economy, and religious extremists with an unprecedented arsenal of highly destructive weapons have created a critical junction. The stakes are as high as ever. Fortunately, America and its allies believe in the free exchange of ideas and are willing to consider new and unprecedented strategies to ensure liberty and security. Thus, this quarter's *JFQ* Forum is designed to provoke debate on integrated operations and the complexity of integrating new partners across organizations, borders, and instruments of power.

*JFQ* emphasizes people over things and provocative, reasoned security strategy writing over dogmatic opinion. We are adding shorter articles to increase readability while continuing to demand the same high-quality, postgraduate level of scholarly research. Please look for two new departments in this issue: Executive Summary and Security Studies Notes. Remember, too, to bookmark our Web site, [ndupress.ndu.edu](http://ndupress.ndu.edu), where you will find a useful source of additional online content, access to many other NDU Press publications, and information on special events such as the Chairman's Strategic Essay Competition, scheduled for May 2006. **JFQ**

Colonel Merrick E. Krause, USAF  
 Director, National Defense University Press  
 Editor, *Joint Force Quarterly*

## JFQ

Gen Peter Pace, USMC Publisher

### ADVISORY COMMITTEE

Lt Gen Michael M. Dunn, USAF National Defense University

BG David A. Armstrong, USA (Ret.) Office of the Chairman

A. Denis Clift Joint Military Intelligence College

RADM Patrick W. Dunne, USN Naval Postgraduate School

Maj Gen Robert J. Elder, Jr., USAF Air War College

Col George E. Fleming, USMC Marine Corps War College

Brig Gen (S) Randal D. Fullhart, USAF Air Command and Staff College

MG David H. Huntoon, USA U.S. Army War College

RADM Richard J. Mauldin, USN The Joint Staff

Col Walter L. Niblock, USMC Marine Corps Command and Staff College

Maj Gen Teresa M. Peterson, USAF National War College

MG Kenneth J. Quinlan, Jr., USA Joint Forces Staff College

LTG Walter L. Sharp, USA The Joint Staff

RADM Jacob L. Shuford, USN Naval War College

BG Volney J. Warner, USA U.S. Army Command and General Staff College

MajGen Frances C. Wilson, USMC Industrial College of the Armed Forces

### EDITORIAL BOARD

Stephen J. Flanagan National Defense University

Richard K. Betts Columbia University

Col John M. Calvert, USAF Joint Forces Staff College

Stephen D. Chiabotti School of Advanced Air and Space Studies

Eliot A. Cohen The Johns Hopkins University

Aaron L. Friedberg Princeton University

Alan L. Gropman Industrial College of the Armed Forces

Douglas N. Hime Naval War College

Mark H. Jacobsen Marine Corps Command and Staff College

Daniel T. Kuehl Information Resources Management College

Col Anne E. McGee, USAF Industrial College of the Armed Forces

Thomas L. McNaugher The RAND Corporation

Kathleen Mahoney-Norris Air Command and Staff College

William H.J. Manthorpe, Jr. Joint Military Intelligence College

John J. Mearsheimer The University of Chicago

LTG William E. Odom, USA (Ret.) Hudson Institute

Col Thomas C. Skillman, USAF Air War College

COL Robert E. Smith, USA U.S. Army War College

Lt Gen Bernard E. Trainor, USMC (Ret.) Harvard University

Col Gary West, USAF National War College

A PROFESSIONAL MILITARY  
 AND SECURITY JOURNAL