

Joint Doctrine Update

Joint Chiefs of Staff J7 Joint Education and Doctrine Division

The Joint Staff J7 (JS/J7), in concert with the Joint Doctrine Development Community (JDDC), remains on the leading edge of capturing lessons learned and best practices for joint doctrine to best equip the joint warfighter. JS/J7 strives to cast the net widely to seek out and harvest doctrine-ready material from a variety of sources. Such sources include the Chairman of the Joint Chiefs of Staff January 2009 Capstone Concept for Joint Operations (CCJO); the U.S. Joint Forces Command 2008 *Joint Operating Environment* (JOE); the 2008 edition of Army Field Manual (FM) 3-0, *Operations*; and the Joint Warfighting Center *Joint Operations Insights and Best Practices* (2^d ed., July 2008), among others. Each of these works has significant intellectual content to inform and guide further developments in joint doctrine.

The current joint doctrine campaign plan calls for the JDDC to assess and begin revising the Keystone-level Joint Publication (JP) 3-0, *Joint Operations*, and JP 5-0, *Joint Operation Planning*, in 2009. Accordingly, in April 2009, JS/J7 convened a planner-level working group of combatant command and Service representatives to consider what advances should drive the revisions of these pivotal joint publications. The documents cited above were central to that effort and will manifest themselves in the work on the new editions; these editions are projected for publication in 2010.

Key considerations that resulted from the working group include much content central to the CCJO and JOE, as informed by the other works. Specifically, the CCJO's central thesis viewing joint operations as "the integration and adaptation of combat, security, engagement and relief and reconstruction" resonated as a broad joint operations concept—one that merits studious consideration for inclusion in JP 3-0. Such inclusion notionally offers a way to address the activities that serve as the basic building blocks for joint operations across the range of military operations. CCJO-centric joint experimentation planned for the near term will parallel revision work on JP 3-0, and the JDDC's careful attention to the results of

this work will materially reduce the "flash to bang" time for the revision.

Additional consideration of the working group was given to enhancing the joint doctrinal treatment of the role of the commander in joint operations. The working group embraced the notion (well articulated in the *Joint Operations Insights and Best Practices* pamphlet) of "commander-centric" operations. FM 3-0 asserts this as well, offering much from a Service perspective for joint consideration. The overall consensus reached was to realign the content of these current JPs to emphasize the primacy of the commander both in operations and planning, "speak directly" to the commander about these roles, and provide some best practices and insights to guide the commander and help inform his decisionmaking during joint operations and planning.

Work on JP 5-0 is also paying much attention to work on operational "design" being conducted by the Services, especially the Army. The working group accepted the idea that the ideal output of design is commander's guidance that subsequently informs and drives the joint operations planning process. Intended revisions to key Service doctrine on planning expected for fall of 2009 will be monitored for joint consideration. Additionally, this revision will capture advancements relative to the Adaptive Planning and Execution initiative.

Veined throughout the revisions will be enhanced treatment of irregular warfare (IW) under the specific goal of ensuring that doctrinal content is equally as helpful and relevant in an IW context as it is to traditional war. Much IW-relevant content is already established or is being enhanced in ongoing revision efforts below the Keystone level; enhanced treatment in JP 3-0 and JP 5-0 is both necessary and correct.

The developments briefly covered above led to the decision to open the Capstone-level JP 1, *Doctrine for the Armed Forces of the United States* (May 2, 2007, with change March 1, 2009), for an early full assessment. Consideration is being given to a block revision of these three joint doctrine publications. The objective of accomplishing these revisions, in close sequence, is to produce a central narrative

throughout with clear, common, and coherent linkages that set the conditions for all the series publications below them.

Readers with interest in contributing to these revisions should expect that the first draft of the new publications will circulate for comment in late 2009; the final draft is envisioned to circulate in summer of 2010. By the end of 2010, publication should occur in rapid succession; this sequence is likely to include a revised JP 1.

JPs Revised or Under Review*

- JP 1-05, *Religious Support to Joint Operations*
- JP 2-01, *Joint and National Intelligence Support to Military Operations*
- JP 2-01.3, *Joint Tactics, Techniques, and Procedures for Joint Intelligence Preparation of the Operational Environment*
- JP 3-0, *Joint Operations*
- JP 3-02, *Joint Doctrine for Amphibious Operations*
- JP 3-02.1, *Joint Tactics, Techniques, and Procedures for Landing Force Operations*
- JP 3-06, *Doctrine for Joint Urban Operations*
- JP 3-07, *Stability Operations* (new)
- JP 3-07.2, *Joint Tactics, Techniques, and Procedures for Antiterrorism*
- JP 3-08, *Interagency, Intergovernmental Organization, and Non-governmental Organization Coordination During Joint Operations*
- JP 3-09.3, *Joint Tactics, Techniques, and Procedures for Close Air Support*
- JP 3-13, *Information Operations*
- JP 3-13.2, *Psychological Operations*
- JP 3-17, *Joint Doctrine and Joint Tactics, Techniques, and Procedures for Air Mobility Operations*
- JP 3-22, *Foreign Internal Defense*
- JP 3-24, *Counterinsurgency*
- JP 3-26, *Counterterrorism*
- JP 3-29, *Foreign Humanitarian Assistance* (signed fiscal year 2009)
- JP 3-30, *Command and Control for Joint Air Operations*
- JP 3-31, *Command and Control for Joint Land Operations*
- JP 3-40, *Joint Doctrine for Combating Weapons of Mass Destruction*
- JP 3-52, *Joint Doctrine for Airspace Control in the Combat Zone*
- JP 3-61, *Public Affairs*
- JP 4-01.5, *Joint Tactics, Techniques, and Procedures for Transportation Terminal Operations*
- JP 4-03, *Joint Bulk Petroleum and Water*
- JP 4-05, *Joint Mobilization Planning*
- JP 4-06, *Mortuary Affairs in Joint Operations*
- JP 4-08, *Joint Doctrine for Logistic Support of Multinational Operations*
- JP 4-09, *Joint Doctrine for Global Distribution*
- JP 5-0, *Joint Operation Planning*

* All Keystone and Capstone publications have an associated Podcast available for download at the Joint Doctrine, Education, and Training Electronic Information System (<https://jdeis.js.mil>) or Joint Electronic Library (www.dtic.mil/doctrine/nipr_index.html) Web sites. Podcast link available at <www.dtic.mil/doctrine/podcasts.html>.