

President should use all appropriate powers of his office to secure from Japan a reduction of that nation's tariff on chocolate to level at parity with the United States by April 1987.

Page 20542

**Interstate Low-Level Radioactive Waste Compact:** Senate resumed consideration of S. 655, to grant consent of Congress to the Central Interstate Low-Level Radioactive Waste Compact, with an amendment proposed thereto, as follows:

Page 20430

Pending:

Boren Amendment No. 1168, to amend the Federal Election Campaign Act of 1971, to change certain contribution limits for congressional elections, and to amend the Communications Act of 1934, regarding the broadcasting of certain material regarding candidates for Federal elective office.

Page 20430

Senate will continue consideration of the bill and amendments proposed thereto on Tuesday, August 12.

**Military Construction Appropriations, 1987:** Senate began consideration of H.R. 5052, making appropriations for military construction for the Department of Defense for the fiscal year ending September 30, 1987, with committee amendments thereto, agreeing to Title I and taking action on additional amendments proposed thereto, as follows:

Page 20464

Adopted:

(1) Sasser modified Amendment No. 2691, to prohibit the expenditure of funds for construction projects in Europe and Japan until the Secretary of Defense submits a report containing details of the specific actions proposed to be taken by the Department during fiscal year 1987 to encourage other member nations of the North Atlantic Treaty Organization and Japan to assume a greater share of the common defense burden of such nations and the United States.

Page 20473

(2) Mattingly Amendment No. 2692, to provide funds for the design of facilities at Fort Benning, Georgia, necessary due to the establishment of the U.S. Army School of the Americas at Fort Benning, funds for providing community impact assistance as necessary in support of the Gulf Coast Strategic Homeporting Initiative, and making funding adjustment to various other projects.

Page 20475

Pending:

Sasser-Dodd Amendment No. 2700, to strike Titles II and III of the bill, assistance for Nicaragua and for African famine relief.

Page 20525

Senate will continue consideration of the bill and amendments proposed thereto on Tuesday August 12.

**Department of Defense Reorganization Act:** Senate disagreed to the amendments of the House to the Senate amendments to H.R. 3622, to amend title 10, United States Code, to reorganize and strengthen certain elements of the Department of Defense, to improve the military advice provided the President, the National Security Council, and the Secretary of Defense, to enhance the effectiveness of military operations, to increase attention to the formulation of strategy and to contingency planning, to provide for the more efficient use of resources, and to strengthen civilian authority in the Department of Defense, agreed to a request for a conference thereon, and appointed as conferees Senators Goldwater, Thurmond, Warner, Humphrey, Cohen, Quayle, Wilson, Denton, Gramm, Broyhill, Nunn, Stennis, Hart, Exon, Levin, Kennedy, Bingaman, Dixon, and Glenn.

Page 20530

**Diplomatic Security and Antiterrorism Act of 1986:** Senate insisted on its amendments to H.R. 4151, to provide enhanced diplomatic security and combat international terrorism, agreed to a request for a conference thereon, and appointed as conferees Senators Lugar, Helms, Mathias, Kassebaum, Pell, Biden, Sarbanes; Senators Grassley, Denton, Specter, DeConcini, and Leahy as additional conferees for consideration of sections 702, 703, 711, 713, and 714 of the Senate-passed measure; Senators Mathias and Eagleton as additional conferees for consideration of section 702 of the Senate-passed measure; and Senators Danforth and Hollings as additional conferees for the consideration of sections 706 and 707 of the Senate-passed measure.

Page 20542

**Correction of Enrollment:** By unanimous consent, the Secretary of the Senate was authorized to make a correction in the enrollment of S. 1708, for the relief of Fernando Esquivel, Marcos Antonio Esquivel, and Nieves Julio Esquivel.

Page 20543

**Sanctions Against South Africa—Agreement:** By unanimous consent, the agreement of August 9, relative to S. 2701, Sanctions Against South Africa, was modified by adding 4 additional amendments for consideration.

Page 20527

**Nomination Received:** Senate received the following nomination:

Diarmuid F. O'Scannlain, of Oregon, to be United States Circuit Judge for the Ninth Circuit.

Page 20572

**Nominations Confirmed:** Senate confirmed the following nominations:

Robert W. Beuley, of Virginia, to be Inspector General, Department of Agriculture.

ceiving testimony from Lawrence Lippe, Chief, General Litigation and Legal Advice Section, Criminal Division, Department of Justice; Bruce A. Taylor, Citizens for Decency Through Law, Inc., Scottsdale, Arizona; Susan Baldwin, Delaware Department of Justice, Dover; and Barry W. Lynn, American Civil Liberties Union, Washington, DC.

## INDIAN WATER RIGHTS

*Select Committee on Indian Affairs:* Committee concluded joint hearings with the Committee on Energy and Natural Resources on S. 2676, to provide for the settlement of water rights claims of the LaJolla, Rincon, San Pasqual, Puama, and Pala Bands of Mission Indians in San Diego County, California, after receiving testimony from Senators Cranston and Wilson; Representative Packard; Ross Swimmer, Assistant Secretary of the Interior for Indian Affairs; Mayor Jim Rady, Escondido, California; Ray Betraun, Vista Irrigation District, Tom Wilson, and John Teerink, all on behalf of the Vista Irrigation District, Vista, California; Paul Engstrand, representing the City of Escondido, California, and the Escondido Mutual Water Company, San Diego, California; Henry Rodriguez, and Patricia Nelson, both of the San Luis Rey Indian Water Authority, Pauma Valley, California; Robert Pelcyger, Fredericks and Pelcyger, Boulder, Colorado; and Robert Holden, National Congress of American Indians, Deborah Sliz, American Public Power Association, Roger Fontes, Northern California Power Agency, and Tom Donnelly, National Water Resources Association, all of Washington, DC.

**Speaker Pro Tempore:** Read a letter from the Speaker wherein he designates Representative Wright to act as Speaker pro tempore for today.

Page 20573

**DOD Reorganization:** House agreed, with amendments, to the Senate amendments to H.R. 3622, to amend title 10, United States Code, to strengthen the position of Chairman of the Joint Chiefs of Staff, to provide for more efficient and effective operation of the Armed Forces.

Page 20575

House then insisted on its amendments to the Senate amendments to H.R. 3622, and asked a conference. Appointed as conferees: Representatives Aspin, Nichols, Skelton, Mavroules, Dickinson, Hopkins, and Kasich.

Page 20605

**Suspensions:** House voted to suspend the rules and pass the following bills:

*Indian self-determination amendments:* H.R. 4174, amended, to amend the Indian Self-Determination Act of 1974;

Page 20605

*Federal land exchange facilitation:* H.R. 4814, amended, entitled the "Federal Land Exchange Facilitation Act of 1986";

Page 20606

*Admiralty Island land exchanges:* H.R. 4883, amended, to provide options for land exchanges involving lands on Admiralty Island, Alaska;

Page 20610

*San Pedro Riparian Conservation Area:* H.R. 4811, amended, to establish the San Pedro Riparian National Conservaton Area in Cochise County, Arizona, in order to assure the protection of the riparian, wildlife, archaeological, paleontological, scientific, cultural, educational, and recreational resources of the conservation area;

Page 20616

*New Mexico land conveyance:* H.R. 4971, amended, to direct the Secretary of the Interior to convey certain interests in lands in Socorro County, New Mexico, to the New Mexico Institute of Mining and Technology. Susequently, this passage was vacated and S. 1963, a similar Senate-passed bill, was passed in lieu after being amended to contain the language of the House bill as passed;

Page 20619

*Cuyaboga Valley Recreation Area:* H.R. 4645, amended, to modify the boundaries of the Cuyaboga Valley National Recreation Area;

Page 20621

*Peace Garden:* H.R. 4476, amended, to authorize the establishment of a Peace Garden on a site to be selected by the Secretary of the Interior;

Page 20623

# House of Representatives

## Chamber Action

**Bills Introduced:** 12 public bills, H.R. 5378-5389; and 5 resolutions, H.J. Res. 700-703, and H. Con. Res. 379 were introduced.

Page 20743

**Bills Reported:** Reports were filed as follows:

H.R. 3102, to strengthen the technological literacy of the Nation through demonstration programs of technology education, amended (H. Rept. 99-778);

H.R. 4426, authorizing natural gas and hazardous liquid pipeline safety programs for fiscal year 1987, amended (H. Rept. 99-779); and

H.R. 1755, amended; H.R. 2574; and H.R. 3896; all private bills (H. Repts. 99-780 through 99-782, respectively).

Page 20742

**DEBT LIMIT EXTENSION**

*Committee on Rules:* Granted a rule providing for consideration in the House of H.R. 5395, to increase the statutory limit on the public debt. Waives all points of order against the bill and against its consideration. The rule provides 1 hour of debate to be equally divided and controlled by the chairman and ranking minority member of the Ways and Means Committee. Finally, the rule provides one motion to recommit. Testimony was heard from Chairman Rostenkowski.

**DEVELOPMENT OF COMMERCIAL EXPENDABLE LAUNCH VEHICLE INDUSTRY**

*Committee on Science and Technology:* Subcommittee on Space Science and Applications held a hearing to encourage the development of commercial expendable launch vehicle industry. Testimony was heard from James C. Fletcher, Administrator, NASA; James Burnley, Deputy Secretary, Department of Transportation; Brig. Gen. Robert Rankine, Director, Space Systems Command, Control and Communications, Department of the Air Force; and public witnesses.

Hearings continue tomorrow.

**DEBT LIMIT EXTENSION**

*Committee on Ways and Means:* Ordered reported H.R. 5395, to increase the statutory limit on the public debt.

**Joint Meetings****DEPARTMENT OF DEFENSE REORGANIZATION ACT**

*Conferees* met to resolve the differences between the Senate- and House-passed versions of H.R. 3622, to reorganize and strengthen certain elements of the Department of Defense, to improve the military advice provided the President, the National Security Council, and the Secretary of Defense, to enhance the effectiveness of military operations, to increase attention to the formulation of strategy and to contingency planning, to provide for the more efficient use of resources, and to strengthen civilian authority in the Department of Defense, but did not complete action thereon, and will meet again tomorrow.

**COMMUNITY SERVICES PROGRAMS AMENDMENTS**

*Conferees* agreed to file a conference report on H.R. 4421, authorizing funds for fiscal years 1987, 1988, 1989, and 1990 for Head Start, Follow Through, de-

pendent care, community services block grant, and community food and nutrition programs.

**HIGHER EDUCATION**

*Conferees* continued to resolve the differences between the Senate- and House-passed versions of S. 1965, to revise certain provisions and to authorize funds for programs for the Higher Education Act, but did not complete action thereon, and will meet again tomorrow.

**ELECTRIC CONSUMERS PROTECTION ACT**

*Conferees* continued to resolve the differences between the Senate- and House-passed versions of S. 426, to provide more protection to electric consumers, but did not complete action thereon, and recessed subject to call.

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*Thursday, August 14, 1986*

**Senate****Chamber Action**

*Routine Proceedings, pages 21544-21630*

**Measures Introduced:** Nine bills and five resolutions were introduced, as follows: S. 2756-2764, S.J. Res. 399-401, and S. Res. 480-481.

Page 21601

**Measures Reported:** Reports were made as follows:

S.J. Res. 325, to approve the "Compact of Free Association" between the United States and the Government of Palau, and for other purposes, with an amendment in the nature of a substitute and with a preamble. (S. Rept. No. 99-403)

S. 2759, relating to telephone services for Senators. (S. Rept. No. 99-404)

S.J. Res. 269, to provide for the reappointment of David C. Acheson as a citizen regent of the Board of Regents of the Smithsonian Institution. (S. Rept. No. 99-405)

H.R. 5294, making appropriations for the Department of the Treasury, the United States Postal Service, the Executive Office of the President, and Independent Agencies, for fiscal year ending September 30, 1987, with amendments. (S. Rept. No. 99-406)

S. 2055, to establish the Columbia Gorge National Scenic Area, and for other purposes, with an amendment in the nature of a substitute.

H.R. 4175, to authorize appropriations for fiscal year 1987 for certain maritime programs of the Department of Transportation and the Federal Maritime Commission, with an amendment in the nature of a substitute. (S. Rept. No. 99-407)

and Daniel Mihalko, Program Manager, Prohibited Mailing, Fraud and Prohibited Mailing Branch.

#### **RACKETEERING INFLUENCE OF CORRUPT ORGANIZATIONS**

*Committee on the Judiciary:* Subcommittee on Criminal Justice approved for full Committee action the introduction of a clean bill in lieu of H.R. 5391, to amend chapter 96 of title 18, United States Code.

#### **GENERAL AVIATION TORT REFORM ACT**

*Committee on the Judiciary:* Subcommittee on Monopolies and Commercial Law held a hearing on H.R. 4142, General Aviation Tort Reform Act of 1986. Testimony was heard from public witnesses.

#### **FAA'S EFFORTS TO REBUILD STAFFING LEVELS OF THE AIR TRAFFIC CONTROL WORK FORCE**

*Committee on Public Works and Transportation:* Subcommittee on Investigations and Oversight held a hearing on FAA's efforts to rebuild the staffing levels of the air traffic control work force. Testimony was heard from Senator Lautenberg; Herbert R. McClure, Associate Director, Resources, Community, and Economic Development Division, GAO; and Charles E. Weithoner, Associate Administrator, Human Resource Management, FAA, Department of Transportation.

#### **NATIONAL AERONAUTICS AND SPACE ADMINISTRATION AUTHORIZATION ACT**

*Committee on Science and Technology:* Subcommittee on Space Science and Applications approved for full Committee action a clean bill to be introduced in lieu of H.R. 4691, National Aeronautics and Space Administration Authorization Act of 1987.

#### **DEVELOPMENT OF COMMERCIAL EXPENDABLE LAUNCH VEHICLE INDUSTRY**

*Committee on Science and Technology:* Subcommittee on Space Science and Applications concluded hearings to encourage the development of commercial expendable launch vehicle industry. Testimony was heard from public witnesses.

#### **COMMITTEE BUSINESS**

*Committee on Standards of Official Conduct:* Met in executive session to consider pending business.

### *Joint Meetings*

#### **DEPARTMENT OF DEFENSE REORGANIZATION ACT**

*Conferees* continued in closed session to resolve the differences between the Senate- and House-passed versions of H.R. 3622, to reorganize and strengthen

certain elements of the Department of Defense, to improve the military advice provided the President, the National Security Council, and the Secretary of Defense, to enhance the effectiveness of military operations, to increase attention to the formulation of strategy and to contingency planning, to provide for the more efficient use of resources, and to strengthen civilian authority in the Department of Defense, but did not complete action thereon, and will meet again tomorrow.

#### **HIGHER EDUCATION**

*Conferees* continued to resolve the differences between the Senate- and House-passed versions of S. 1965, to revise certain provisions and to authorize funds for programs for the Higher Education Act, but did not complete action thereon, and will meet again tomorrow.

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*Friday, August 15, 1986*

## **Senate**

### *Chamber Action*

*Routine Proceedings, pages 21760-22033*

**Measures Introduced:** Twenty-seven bills and ten resolutions were introduced, as follows: S. 2765-2791, S.J. Res. 402-406, S. Con. Res. 161, and S. Res. 482-485.

Page 21919

**Measures Reported:** Reports were made as follows:

H.R. 5233, making appropriations for the Department of Labor, Health and Human Services, and Education, and related agencies for the fiscal year ending September 30, 1987, and for other purposes, with amendments. (S. Rept. No. 99-408)

H.R. 3002, to provide for the establishment of an experimental program relating to the acceptance of voluntary services from participants in an executive exchange program of the Government, with amendments. (S. Rept. No. 99-409)

S. 1696, to establish a federally declared floodway for the Colorado River below Davis Dam, with amendments. (S. Rept. No. 99-410)

S. 1903, to improve the safe operations of commercial motor vehicles, and for other purposes, with an amendment in the nature of a substitute. (S. Rept. No. 99-411)

S. 2439, to amend the Act of February 25, 1920, to provide for competitive leasing of oil and gas for onshore Federal lands, and for other purposes, with an amendment in the nature of a substitute. (S. Rept. No. 99-412)

tember 8, the Speaker was authorized to accept resignations, appoint commissions, boards, and committees authorized by law or by the House. **Page 22124**

**Federal Land Cleanup:** House passed and cleared for the President S. 1888, to provide for a program of cleanup and maintenance on Federal lands.

**Page 22124**

**Recesses:** House recessed at 7:58 p.m. and reconvened at 10:33 p.m.; and recessed at 10:34 p.m. and reconvened at 3 a.m., August 16.

**Page 22132**

**Public Debt Limit:** By a recorded vote of 175 ayes to 133 noes, Roll No. 362, the House agreed to Senate amendment numbered 1 and disagreed to Senate amendment numbered 2 to H.R. 5395, to increase the statutory limit on the public debt—returning the measure to the Senate.

**Page 22133**

By a recorded vote of 193 ayes to 102 noes, Roll No. 363, agreed to table the motion to reconsider.

**Page 22139**

**Designation of Speaker Pro Tempore:** Read and accepted a letter from the Speaker wherein he designates Representative Hoyer to act as Speaker pro tempore to sign enrolled bills and joint resolutions until September 9, 1986.

**Page 22140**

**Referrals:** Three Senate-passed measures were referred to the appropriate House committees.

**Page 22141**

**Quorum Calls—Votes:** One quorum call, three yea-and-nay votes, and eight recorded votes developed during the proceedings of the House today and appear on pages 22065, 22070, 22083, 22091, 22092, 22118, 22121, 22122, 22139, 22140, 22142.

**Adjournment:** Met at 10 a.m. and adjourned at 4:12 a.m. on Saturday, August 16 (motion to adjourn agreed to by a yea-and-nay vote of 202 yeas to 91 nays with 1 voting "present", Roll No. 364).

**Page 22141**

## Committee Meetings

### FIFRA

*Committee on Rules:* Granted a modified open rule providing 1 hour of debate on H.R. 2482, Federal Insecticide, Fungicide, and Rodenticide Act Amendments of 1986. Testimony was heard from Chairman de la Garza; and Representatives Waxman and Roberts.

### COMPUTER SECURITY RESEARCH AND TRAINING ACT

*Committee on Rules:* Granted an open rule providing 1 hour of debate on H.R. 2889, Computer Security Research and Training Act of 1985. Testimony was heard from Chairman Brooks; and Representatives Glickman, Lujan, Cheney, and Volkmer.

## COMMITTEE BUSINESS

*Committee on Standards of Official Conduct:* Met in executive session to consider pending business.

## Joint Meeting

### DEPARTMENT OF DEFENSE REORGANIZATION ACT

*Conferees* continued in closed session to resolve the differences between the Senate- and House-passed versions of H.R. 3622, to reorganize and strengthen certain elements of the Department of Defense, to improve the military advice provided the President, the National Security Council, and the Secretary of Defense, to enhance the effectiveness of military operations, to increase attention to the formulation of strategy and to contingency planning, to provide for the more efficient use of resources, and to strengthen civilian authority in the Department of Defense, but did not complete action thereon, and recessed subject to call.

### HIGHER EDUCATION

*Conferees* continued to resolve the differences between the Senate- and House-passed versions of S. 1965, to revise certain provisions and to authorize funds for programs for the Higher Education Act, but did not complete action thereon, and recessed subject to call.

### ELECTRIC CONSUMERS PROTECTION ACT

*Conferees* continued to resolve the differences between the Senate- and House-passed versions of S. 426, to provide more protection to electric consumers, but did not complete action thereon, and recessed subject to call.



Monday, September 8, 1986

## Senate

### Chamber Action

*Routine Proceedings, pages 22247–22305*

**Measures Introduced:** Four bills and three resolutions were introduced, as follows: S. 2792–2795, S.J. Res. 407, and S. Res. 486–487.

**Page 22264**

**Measures Reported:** Reports were made as follows:  
Reported on August 19, during the adjournment of the Senate:

H.R. 5205, making appropriations for the Department of Transportation and related agencies for the fiscal year ending September 30, 1987, and for other

agement and Budget/Congressional Budget Office Initial Sequestration Report for Fiscal Year 1987.

Prior to this action, the committee received testimony on the report from James C. Miller III, Director, Office of Management and Budget; Rudolph G. Penner, Director, Congressional Budget Office; and Charles A. Bowsher, Comptroller General of the United States.

## DEFENSE REORGANIZATION

*Conferees* agreed to file a conference report on the differences between the Senate- and House-passed versions of H.R. 3622, to reorganize and strengthen certain elements of the Department of Defense, to improve the military advice provided the President, the National Security Council, and the Secretary of Defense, to enhance the effectiveness of military operations, to increase attention to the formulation of strategy and to contingency planning, to provide for the more efficient use of resources, and to strengthen civilian authority in the Department of Defense.

## HIGHER EDUCATION

*Conferees* continued to resolve the differences between the Senate- and House-passed versions of S. 1965, to revise certain provisions and to authorize funds for programs for the Higher Education Act, but did not complete action thereon, and will meet again tomorrow.



*Friday, September 12, 1986*

## Senate

### Chamber Action

*Routine Proceedings, pages 23033-23109*

**Measures Introduced:** Six bills and one resolution were introduced, as follows: S. 2813-2818, and S.J. Res. 412. Page 23096

**Measures Reported:** Reports were made as follows:

S. 2134, to amend title 39, United States Code, to extend to certain officers and employees of the Postal Service the same procedural and appeal rights with respect to certain adverse personnel actions as are afforded to Federal employees under title 5, United States Code, with an amendment.

S.J. Res. 412, complying with the requirements of section 274(f)(1) of the Balanced Budget and Emergency Deficit Control Act of 1985.

H.R. 4345, to authorize the Administrator of Veterans' Affairs to establish a national cemetery in or near Cleveland, Ohio, with an amendment in the nature of a substitute and an amendment to the title. (S. Rept. No. 99-439)

S. 2815, to amend the Bank Export Services Act, to coordinate international economic and monetary policies, and for other purposes. (S. Rept. No. 990-440) Page 23096

### Measures Passed:

*Public Buildings Service Authorizations:* Senate passed S. 2397, authorizing funds for the Public Buildings Service of the General Services Administration for fiscal year 1987, after agreeing to a committee amendment in the nature of a substitute. Page 23077

*National Alopecia Areata Awareness Week:* Senate passed S.J. Res. 299, designating the week of December 7-13, 1986, as "National Alopecia Areata Awareness Week." Page 23078

*National Fetal Alcohol Syndrome Awareness Week:* Senate passed S.J. Res. 373, designating the week beginning May 10, 1987, as "National Fetal Alcohol Syndrome Awareness Week." Page 23078

*Month of Developmentally Disabled Persons:* Senate passed S.J. Res. 389, designating March 1987 as the "Month of Developmentally Disabled Persons." Page 23078

*American Indian Week:* Senate passed S.J. Res. 390, to authorize and request the President to proclaim the week of November 23-30, 1986, as "American Indian Week." Page 23079

*Made in America Month:* Senate passed S.J. Res. 392, to designate the month of December 1986 as "Made in America Month." Page 23079

*National Children's Television Awareness Week:* Senate passed S.J. Res. 394, designating the week of October 6-12, 1986, as "National Children's Television Awareness Week," after agreeing to committee amendments thereto. Page 23079

*United States-Canada Days of Peace and Friendship:* Senate passed S.J. Res. 402, designating July 2 and 3, 1987, as the "United States-Canada Days of Peace and Friendship." Page 23079

*National Outreach to the Rural Disabled Day:* Senate passed S.J. Res. 406, designating October 4, 1986, as "National Outreach to the Rural Disabled Day." Page 23080

*National Civil Rights Day:* Senate passed H.J. Res. 686, designating August 12, 1986, as "National Civil Rights Day," after agreeing to committee amendments thereto. Page 23080

*National Housing Week:* Senate passed H.J. Res. 692, designating the week of October 19-26, 1986, as "National Housing Week." Page 23079

## Committee Meetings

### HYDROELECTRIC LICENSING

*Committee on Energy and Natural Resources:* Committee concluded oversight hearings on applicable water law during the Federal Energy Regulatory Commission's hydroelectric licensing proceedings, after receiving testimony from Senator Baucus; Christopher Warner, Acting General Counsel, and Fred E. Springer, Director, Division of Project Management, Office of Hydropower Licensing, both of the Federal Energy Regulatory Commission; Craig Bell, Western States Water Council, Salt Lake City, Utah; A. Kenneth Dunn, Idaho Department of Water Resources, Boise; Larry Fasbender, Montana Department of Natural Resources and Conservation, Billings; and Karen A. Massey, Land and Water Resources Council, Augusta, Maine.

### OIL POLLUTION LIABILITY

*Committee on Environment and Public Works:* Committee concluded hearings on S. 2340, to provide a system of liability and compensation for oil spill damage and removal costs, after receiving testimony from Frank Iarossi, Exxon Shipping Company, Houston, Texas, representing the American Petroleum Institute; Marshall Ballard, Penrod Drilling Company, Dallas, Texas; and John Prokop, Independent Liquid Terminals Association, Washington, DC.

### INTELLIGENCE BRIEFING

*Select Committee on Intelligence:* Committee met in closed session to receive a briefing on intelligence matters from officials of the intelligence community, but made no announcements.

Committee will meet again on Wednesday, September 24.

## House of Representatives

### Chamber Action

**Bills Introduced:** 10 public bills, H.R. 5507-5516; 2 private bills, H.R. 5517 and 5518; and 7 resolutions, H.J. Res. 723-726, H. Con. Res. 390, and H. Res. 549 and 550 were introduced. Page 23244

**Bills Reported:** Reports were filed as follows:

Conference report on H.R. 4421, to authorize appropriations for fiscal years 1987, 1988, 1989, and 1990 to carry out the Head Start, Follow Through, dependent care, community services block grant, and community food and nutrition programs (H. Rept. 99-815);

H.J. Res. 723, complying with the requirements of section 274(f)(1) of the Balanced Budget and Emer-

gency Deficit Control Act of 1985 (H. Rept. 99-816);

H.R. 4794, to amend the National Trails System Act to designate the Sante Fe Trail as a National Historic Trail, amended (H. Rept. 99-817);

H.R. 4873, to authorize certain transfers affecting the Pueblo of Santa Ana in New Mexico, amended (H. Rept. 99-818);

H.R. 5167, to declare that the United States holds certain public domain lands in trust for the Pueblo of Zia, amended (H. Rept. 99-819);

H.R. 4980, to amend chapter 13 of title 18, United States Code, to impose criminal penalties for damage to religious property and for injury to persons in the free exercise of religious beliefs (H. Rept. 99-820);

H.R. 4492, to permit the transfer of certain airport property in Algona, Iowa, amended (H. Rept. 99-821);

H.R. 4838, to amend section 408 of the Federal Aviation Act of 1958 to ensure fair treatment of airline employees in airline mergers and similar transactions, amended (H. Rept. 99-822);

H. Con. Res. 339, expressing the sense of Congress that the Essential Air Transportation Program should be maintained for the 10-year period of which it is authorized (H. Rept. 99-823); and

Conference report on H.R. 3622, to amend title 10, United States Code, to strengthen the position of the Chairman of the Joint Chiefs of Staff, and to provide for more efficient and effective operation of the Armed Forces (H. Rept. 99-824). Page 23244

**Journal:** By a yea-and-nay vote of 232 yeas to 53 nays with 4 voting "present," Roll No. 379, the House approved the Journal of Thursday, September 11. Page 23110

**Late Report:** Conferees received permission to have until midnight tonight to file a conference report on H.R. 3622, to amend title 10, United States Code, to strengthen the position of the Chairman of the Joint Chiefs of Staff, and to provide for more efficient and effective operation of the Armed Forces. Page 23111

Subsequently, it was made in order to consider the conference report on H.R. 3622 on Tuesday, September 16, or any day thereafter; and that the conference report be considered as read when called up. Page 23111

**Rehabilitation Act Amendments:** House disagreed to the Senate amendment to H.R. 4021, to extend and improve the Rehabilitation Act of 1973; and asked a conference. Appointed as conferees: Representatives Hawkins, Biaggi, Williams, Martinez, Hayes, Eckart of Ohio, Waldon, Jeffords, Goodling, Coleman of Missouri, and Bartlett. Page 23119

(10) McClure (for Heflin) Amendment No. 2931, to direct the Southeastern Fish Culture Laboratory to coordinate some of its research in the conservation, management, investigations, protection, and utilization of sport fishery and warm water fish farming with the Alabama Cooperative Fishery Research Unit and the Department of Fisheries and Allied Aquaculture of Auburn University, toward a mission of improving the economics of farm aquaculture in the Southeast.

Page 23510

(11) Danforth Amendment No. 2832, to credit the reimbursement costs of providing security, maintenance, and other services at the Jefferson National Expansion Memorial National Historic Site.

Page 23510

(12) Dixon-Simon Amendment No. 2833, providing that the Secretary of the Interior shall designate the visitor center to be associated with the headquarters of the Illinois and Michigan Canal National Heritage Corridor as the "George M. O'Brien Visitor Center," in recognition of the leadership and contributions of Representative George M. O'Brien.

Page 23518

(13) Evans Amendment No. 2834, to provide \$165,000 for completion of flood repairs at the Monongehela National Forest, of which \$100,000 is for preliminary design and survey work on the Hat Point and Dug Bar Roads in the Hells Canyon National Recreation Area, \$8,473,000 for roads and parking at Mount St. Helens National Volcanic Monument, and \$6,731,000 for trail construction.

Page 23518

(14) Metzenbaum Amendment No. 2835, providing additional funds for the National Park Service for land acquisition.

Page 23519

(15) McClure Amendment No. 2836, providing that the Forest Service is to continue to complete as expeditiously as possible development of land and resource management plans to meet the requirements of the National Forest Management Act of 1976 (NFMA), that the Forest Service may continue the management of units of the National Forest System under existing land and resource management plans pending the completion of plans developed in accordance with the Act, and that nothing shall limit judicial review of activities on management units of the National Forest System, provided, however, such challenges are not intended to invalidate in its entirety any existing land and resource management plan developed under authorities other than section 6(c) of the NFMA.

Page 23520

(16) McClure (for Stevens) Amendment No. 2837, to fund the acquisition of land in Lake Clark National Park and Preserve.

Page 23522

(17) Melcher modified Amendment No. 2838, to provide that no more than \$400,000 made available to the Forest Service for obligation in fiscal year 1987 shall be expended to support Washington office staff in the development of the Resources

Planning Act, and that this shall not reduce funds available for the development of forest plans pursuant to the National Forest Management Act of 1976.

Page 23522

(18) Hart-Melcher modified Amendment No. 2839, to prohibit for a period of 180 days the use of funds appropriated in the Act for the patenting of any unpatented oil shale claims filed prior to passage of the Mineral Lands Leasing Act of 1920.

Page 23523

(19) Byrd Amendment No. 2840, to clarify the treatment of qualified registered professional land surveyors under the Surface Mining Control and Reclamation Act of 1977.

Page 23525

Senate insisted on its amendment, requested a conference with the House thereon, and appointed as conferees Senators McClure, Stevens, Laxalt, Garn, Cochran, Andrews, Rudman, Weicker, Byrd, Johnston, Leahy, DeConcini, Burdick, Bumpers, and Hollings.

Page 23536

*District of Columbia Appropriations, 1987:* Senate passed H.R. 5175, making appropriations for the government of the District of Columbia and other activities chargeable in whole or in part against the revenues of the District for the fiscal year ending September 30, 1987, after agreeing to committee amendments (with an exception), and taking action on amendments proposed thereto, as follows:

Page 23554

Adopted:

(1) Specter (for Tribble) Amendment No. 2841, providing that the District of Columbia shall not renovate or construct prison bed space at the Occoquan facilities of Lorton Prison beyond the number of prison bed spaces which were damaged or destroyed there during the fire that occurred on July 25, 1986.

Page 23562

(2) Specter (for Tribble) Amendment No. 2842, expressing the sense of the Congress that, in order to help alleviate the public safety problem facing the District and residents of the surrounding jurisdictions, construction should begin and be completed as soon as possible on the new permanent prison proposed to be built within the District of Columbia.

Page 23562

(3) By 48 yeas to 42 nays (Vote No. 263), committee amendment on page 24, lines 1-14, relating to abortion.

Page 23569

Senate insisted on its amendments, requested a conference with the House thereon, and appointed as conferees Senators Specter, Hatfield, Mattingly, Domenici, Lautenberg, Harkin, and Stennis.

Page 23570

*Department of Defense Reorganization Act—Conference Report:* Senate agreed to the conference report on H.R. 3622, to amend title 10, United States Code, to reorganize and strengthen certain elements of the Department of Defense, to improve

the military advice provided the President, the National Security Council, and the Secretary of Defense, to enhance the effectiveness of military operations, to increase attention to the formulation of strategy and to contingency planning, to provide for the more efficient use of resources, and to strengthen civilian authority in the Department of Defense.

Page 23538

**Impeachment of Judge Harry E. Claiborne:** Pursuant to S. Res. 480, 99th Congress, the President pro tempore submitted to the Senate, for printing in the Senate Journal and in the Congressional Record, the replication of the House of Representatives to the answer of Harry E. Claiborne to the Articles of Impeachment, as received by the Secretary of the Senate on September 15, 1986.

Page 23481

**Nominations Received:** Senate received the following nominations:

Everett E. Bierman, of Virginia, to be Ambassador to Papua, New Guinea, and to serve concurrently as Ambassador to Solomon Islands.

Vaun A. Newill, of New Jersey, to be an Assistant Administrator of the Environmental Protection Agency.

William A. Clinkscales, of Virginia, to be Director of the Selective Service System.

2 Air Force nominations in the rank of general.

3 Navy nominations in the rank of admiral.

Routine lists of Air Force and Army nominations.

Page 23592

**Messages From the President:** Page 23572

**Messages From the House:** Page 23572

**Executive Reports:** Page 23572

**Statements on Introduced Bills:** Page 23573

**Additional Cosponsors:** Page 23573

**Amendments Submitted:** Page 23575

**Committee Authority To Meet:** Page 23576

**Additional Statements:** Page 23577

**Record Votes:** Three record votes were taken today. (Total—263) Pages 23517, 23536, 23569

**Recess:** Senate convened at 9:30 a.m., and recessed at 10:28 p.m., until 9:30 a.m., on Wednesday, September 17, 1986. (For Senate's program, see the remarks of Senator Simpson in today's Record on page 23592.)

## Committee Meetings

### U.S. FOOD AID PROGRAMS

*Committee on Agriculture, Nutrition, and Forestry:* Subcommittee on Foreign Agricultural Policy concluded hearings to review United States food aid programs and efforts to help meet world food assistance requirements, focusing on how food aid may be used

to promote economic growth in recipient countries and how such aid may be used to develop markets for U.S. farmers, after receiving testimony from Nicholas Eberstadt, American Enterprise Institute, Hannan Ezekial, International Food Policy Research Institute, and Winston Wilson, U.S. Wheat Associates, all of Washington, DC.; Yonas Deressa, Ethiopian Refugees Education and Relief Foundation, Alexandria, Virginia; David Steinberg, Mansfield Center for Pacific Affairs, Helena, Montana; and Raymond Ioanes, and Richard A. Smith, both former Administrators, Foreign Agricultural Service, Department of Agriculture.

### APPROPRIATIONS—DEFENSE/FOREIGN ASSISTANCE

*Committee on Appropriations:* Committee ordered favorably reported the following measures:

An original bill appropriating funds for fiscal year 1987 for the Department of Defense; and

An original bill appropriating funds for fiscal year 1987 for foreign assistance and related programs.

### APPROPRIATIONS—NASA

*Committee on Appropriations:* Subcommittee on HUD-Independent Agencies concluded hearings on proposed budget estimates for fiscal year 1987 for the National Aeronautics and Space Administration, after receiving testimony from James C. Fletcher, Administrator, NASA.

### NOMINATIONS

*Committee on Armed Services:* Committee approved for reporting the nomination of Richard P. Godwin, of California, to be Under Secretary of Defense for Acquisition, and 2,236 military nominations in the Army, Navy, Marine Corps, and Air Force.

### TELECOMMUNICATIONS

*Committee on Commerce, Science, and Transportation:* Committee resumed hearings on S. 2565, to require the Federal Communications Commission to adopt and empower the Commission to administer certain regulations regulating local telephone companies and interexchange carriers, and proposed amendments to S. 2565, to safeguard ratepayers and competition, and require the Federal Communications Commission to consult with other agencies before allowing telephone companies to enter new markets, receiving testimony from Edward C. Schmults, GTE Corporation, Stamford, Connecticut; Charles Marshall, AT&T, William G. McGowan, MCI Telecommunications, Charles Skibo, US Sprint, George Vasiliakos, ALC, Jack A. MacAlister, U.S. West, Inc., John J. McDonnell, Jr., Electronic Industries Association, Barbara Easterling, Communications Workers of America, Zane Barnes, Southwestern Bell Corporation, Gene Kimmelman, Consumer Federa-

the criminal activities of Nigerians living in the United States, focusing on credit card fraud, smuggling and sale of heroin and cocaine, and student loan fraud and other types of entitlement fraud, receiving testimony from Howard L. Shapiro, Staff Counsel, Permanent Subcommittee on Investigations; Joseph diGenova, U.S. Attorney for the District of Columbia; Richard G. Palak, Special Agent, Criminal Investigations, Immigration and Naturalization Service, New York District Office, Department of Justice; Martin T. Biegelman, Postal Inspection Service, New York Division, U.S. Postal Service; Steve Simmons, Special Agent, Georgia Bureau of Investigation, Atlanta; and John Jones, Nigerian citizen.

Subcommittee will meet again on Wednesday, September 24.

### IMPEACHMENT

*Senate Impeachment Committee:* Committee continued hearings on matters relating to the impeachment of Judge Harry E. Claiborne, receiving testimony from Jerry Watson, Creative Tax Planning, and Judy Ahlstrom, both of Las Vegas, Nevada.

Committee will meet again tomorrow.

### BUSINESS MEETING

*Select Committee on Indian Affairs:* Committee ordered favorably reported the following bills:

H.R. 1920, to establish Federal standards and regulations for gaming activities on Indian reservations and lands, with an amendment in the nature of a substitute;

S. 2676, to provide for the settlement of water rights claims of the La Jolla, Rincon, San Pasqual, Puama, and Pala Bands of Mission Indians in San Diego County, California, with an amendment in the nature of a substitute; and

S. 2107, to provide for the settlement of certain claims of the Papago Tribe of Arizona arising from the construction of Tat Momolikot Dam, with an amendment in the nature of a substitute.

## House of Representatives

### Chamber Action

**Bills Introduced:** 10 public bills, H.R. 5535-5544; 1 private bill, H.R. 5545; and 2 resolutions, H.J. Res. 730 and 731 were introduced. Page 23669

**Bills Reported:** Reports were filed as follows:

H.J. Res. 730, making continuing appropriations for the fiscal year 1987 (H. Rept. 99-831);

H.R. 4862, to amend the Freedom of Information Act to provide procedures for the processing of re-

quests for confidential business information, amended (H. Rept. 99-832);

H.R. 2248, to authorize appropriations for the National Highway Traffic Safety Administration, amended (H. Rept. 99-833); and

H.R. 4893, to provide for a General Accounting Office investigation and report on conditions of displaced Nicaraguans, to provide certain rules of the House of Representatives and of the Senate with respect to review of the report, to provide for the temporary stay of detention and deportation of certain Nicaraguans (H. Rept. 99-834). Page 23669

**Labor-HHS-Education Appropriations:** House disagreed to the Senate amendments to H.R. 5233, making appropriations for the Departments of Labor, Health and Human Services, and Education, and related agencies, for the fiscal year ending September 30, 1987; and agreed to a conference. Appointed as conferees: Representatives Natcher, Smith of Iowa, Obey, Roybal, Stokes, Early, Dwyer of New Jersey, Hoyer, Whitten, Conte, Pursell, Porter, Young of Florida, and Michel. Page 23601

**DOD Reorganization:** House agreed to the conference report on H.R. 3622, to amend title 10, United States Code, to strengthen the position of the Chairman of the Joint Chiefs of Staff, and to provide for more efficient and effective operation of the Armed Forces—clearing the measure for the President. Page 23605

**Intelligence Authorizations:** House passed H.R. 4759, to authorize appropriations for fiscal year 1987 for intelligence and intelligence-related activities of the United States Government, the Intelligence Community staff, and the Central Intelligence Agency Retirement and Disability System. Page 23609

Agreed to:

The Hamilton technical amendment; Page 23613

The Hamilton amendment that conforms the intelligence authorizations levels with the DOD Authorization Act; Page 23613

The Stokes amendment that prohibits any cooperation relating to exchange of intelligence information with the Government of South Africa except for the collection of intelligence; Page 23613

The Shaw amendment that requires each identified intelligence agency to implement a controlled substances testing program for any employee whose activities are authorized to be funded by this bill; and Page 23614

The Stump amendment that strikes language prohibiting covert aid to support military or paramilitary operations in Angola (agreed to by a recorded vote of 229 ayes to 186 noes, Roll No. 387). Page 23616

**FIFRA Amendments:** House completed all general debate on H.R. 2482, to amend the Federal Insecticide, Fungicide, and Rodenticide Act; but came to